

Village of Perrysburg
Dissolution Feasibility Study

Village of Perrysburg, NY
Prepared by the Center for Governmental Research, Inc.

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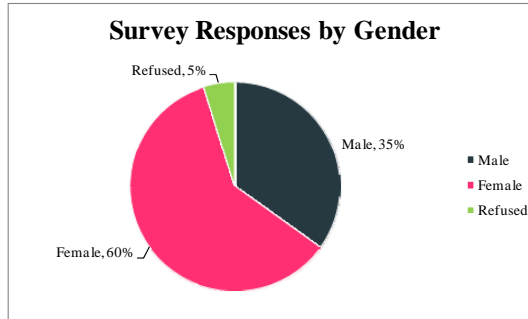
This presentation was prepared with funds provided by the New York State Department of State under the Local Government Efficiency Grant program.

Purpose of Study

- Provide village residents with data and information necessary to determine the most efficient and effective ways to provide the services they receive in their community.
- Options under consideration
 - Shared services between town and village
 - Consolidation of services
 - Dissolution of the village

Survey Results

- Mailed 199
- 2 Returned as Undeliverable
- 63 Responses
- Response Rate = 32%



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Survey Results - Location

- Lived in Village under 10 years - 24%
- Lived in Village between 11 and 30 years - 37%
- Lived in Village over 30 years- 33%

	#	%
Own	51	81%
Rent	7	11%
Other*	5	8%
Total	63	100%

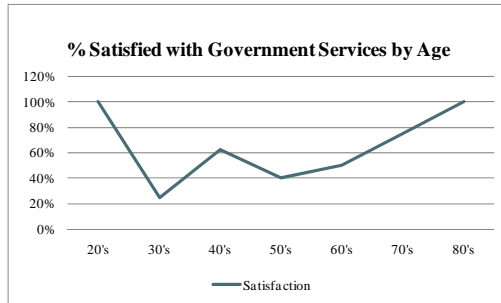
*Family Owned, Live with Parents, Used to be a Homeowner

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Survey Results – Government Satisfaction

Percent of those satisfied within their age group increases as age increases.



Satisfaction	#	%
1	8	14%
2	2	3%
3	5	8%
4	4	7%
5	8	14%
Dissatisfied	27	46%
6	3	5%
7	4	7%
8	13	22%
9	6	10%
10	6	10%
Satisfied	32	54%
Total	59	100%

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Survey Results – View of Taxes

- Village respondents view of Village taxes are evenly split while 51% have a more favorable view of Town taxes.

	Town Taxes		Village Taxes	
	#	%	#	%
Very Reasonable	6	10%	13	21%
Somewhat Reasonable	26	41%	13	21%
Very/Somewhat Reasonable	32	51%	26	41%
Somewhat Unreasonable	10	16%	13	21%
Very Unreasonable	12	19%	16	25%
Very/Somewhat Unreasonable	22	35%	29	46%
Don't Know	4	6%	4	6%
Blank	5	8%	4	6%
Total	63	100%	63	100%

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Survey Results – Dissolution Opinion

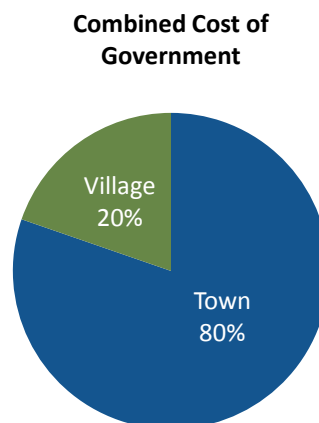
Opinion on Dissolution	#	%
You strongly support the dissolution of the Village	30	48%
You somewhat support the dissolution of the Village	7	11%
Somewhat/Strongly Support Dissolution of the Village	37	59%
You somewhat oppose the dissolution of the Village	1	2%
You strongly oppose the dissolution of the Village	4	6%
Somewhat/Strongly Oppose Dissolution of the Village	5	8%
You have enough information but have not formed an opinion on this matter	1	2%
You don't know enough information so you have not yet formed an opinion	15	24%
This matter is of little interest to you	3	5%
No Answer	2	3%
Total	63	100%

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Current Cost of Government

- Almost \$1.4 million combined
 - Town Total Budget = \$1,107,841
 - Village Total Budget = \$271,650
 - Combined = \$1,379,491
 - Tax Levy Compared to Total Budget: 20% in Village vs. 52% in Town

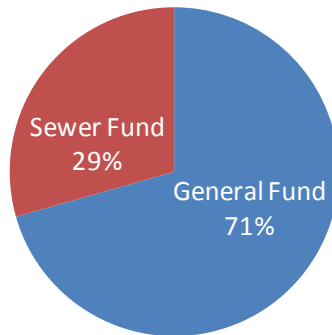


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Village Has Two Funds

Allocation of Village Funds



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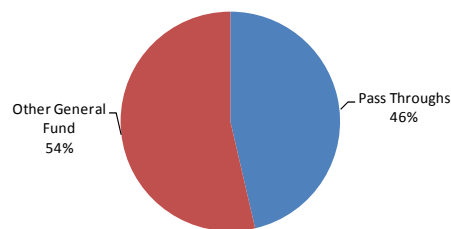
Pass-Through Dollars Represent 46% of Village General Fund Budget

•General Fund = \$191,747

•Pass Through Dollars in Village General Fund = \$88,907

•The Rest of the Village General Fund Budget = \$102,840

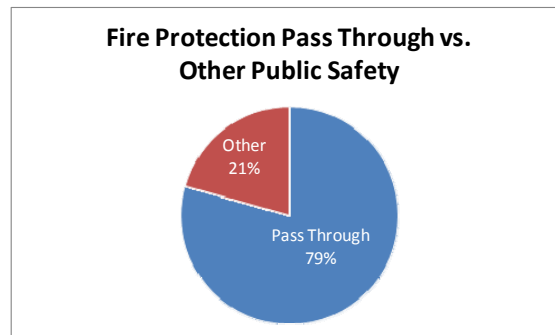
Pass Throughs for Sewer Debt & Fire Protection as % of Total General Fund



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Fire Protection Pass-Through represents 79% of Village Public Safety Expense

- \$69,699 of the expense for public safety is for contracts that go directly to the Volunteer Fire Company



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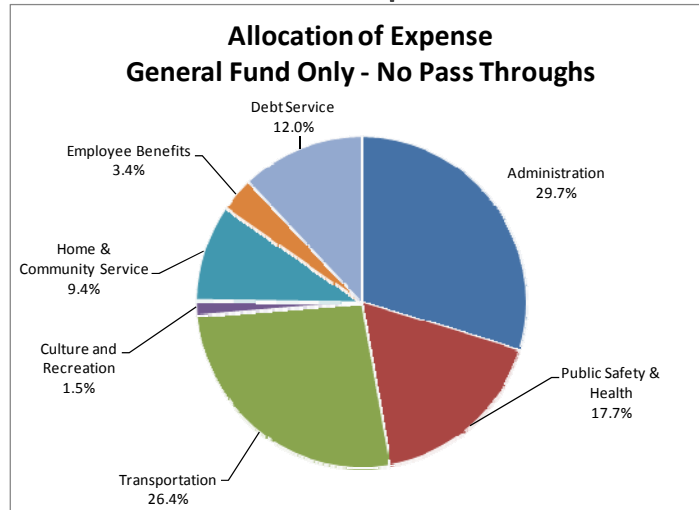
Village General Fund Budget

- Administration (30%)
- Public Safety & Health (18%)
- Transportation (26%)
- Debt Service (12%)
- Home & Community Service (9%)
- Employee Benefits (3%)
- Culture & Recreation (2%)

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Functional Service Expense Allocation



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Village Debt

- General Fund = \$11,495 as of December 2009
 - DPW Truck
 - Debt matures in April, 2011
 - Debt would not impact residents after dissolution
 - 2009 Flood Damage – Maximum Estimate = \$19,500
- Water Fund = \$47,000 as of December 2009
 - Water System Repair
 - Debt matures in October, 2023
 - Debt service currently paid for by Town
- Sewer Fund = \$190,190 as of December 2009
 - Built Infrastructure for Sewer System
 - \$117,090 matures in September, 2014
 - \$73,100 matures in August, 2035

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Village Personnel

- 1 Part-time Mayor
- 2 Part-time Trustees
- 1 Part-time Clerk/Treasurer (approximately .2 FTE)
 - Also serves as the water billing clerk
- 3 Part-time Laborers (5-8 hours per week)
 - 1 serves as Administrator/Superintendent
- 1 Part-time Sewer Superintendent
 - Also serves the Central Water District

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Shared Service Opportunities

- Significant opportunities for shared services between the Town and Village have already been implemented. Examples:
 - Animal Control
 - Building Inspector
 - Town Assessor covers Village
 - The Town Highway Department provides all street snowplowing for the Village
 - Town of Perrysburg pays the Village for maintenance of water meters, hydrants, water lines

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Consolidation Opportunities

- *Two Options*
 - *Both options are intermediate steps towards dissolution*
- Merge Village DPW with Town Highway Department
 - No additional personnel required at Town
 - Potential cost savings of \$5,300 to Village residents
 - \$.68 per \$1000 of Village assessed value (\$68 for \$100,000 house)
 - Potential cost shift to Town of \$16,250
 - \$.29 per \$1000 of townwide assessed value (\$29 for \$100,000 house)
 - ***Net Impact to Village residents = Savings of \$.39/\$1000***

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Consolidation Opportunities

- Transition sewer operation to the Town similar to Central Water District
 - Would mean forming a sewer district consisting mostly of current Village residents
 - Debt would stay with sewer users
 - Operation/management would be responsibility of Town board, but service would remain the same
 - No cost saving advantages and operationally it already functions as one department under one person

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Potential Benefits of Dissolution

- Lower taxes for Village residents
- Elimination of one layer of government
- Unification of community through elimination of village boundary
- No loss of identity due to shared name
- Reduction in volunteers required for local boards and elected positions

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Potential Detriments of Dissolution

- Loss of corporate status as a village
 - Fear of loss of identity and control
- Cost shifts that impact the Town Outside of the Village
- Some job loss (Mayor, Trustees, Clerk/Treasurer)

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Potential Impact of Dissolution

- Personnel
 - Eliminate Mayor, Deputy Mayor, Trustees (2), Village Clerk Treasurer and 3 PT Laborer positions
 - Clerk/Treasurer would continue administrative/account billing support in the water and sewer funds
- Eliminate cost for Village accountant, attorney and election expenses
- Eliminate cost for rent to Town, municipal association dues, and 80% of current insurance costs
- Transfer Village cost for fire protection to the Town fire protection district – Village residents will pay fire protection district tax along with all other town residents

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Potential Impact of Dissolution

- Other changes
 - Town will assume salary cost for animal control and building inspector and add some contractual expense to each line item
 - Create a new street lighting district for former Village residents
 - Create a new sidewalk district for former Village residents
 - Create a new sewer district of current sewer users
 - Continue the garbage sticker program for Village residents through formation of a special district
 - Possibly raise cost for stickers by \$.25/sticker

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Property & Assets

- All Village property and assets will revert to the Town
 - DPW Garage and all equipment – North Road
 - North Road Sewage Station
 - Main Street Water Station
 - Administrative equipment in the Village Clerk/Treasurer's Office

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Debt

- Current General Fund Debt will mature by 2012
 - 2009 Flood Damage may cost Village as much as \$19,500
 - Unknown whether this will become debt or levied in tax over the next couple of years.
- Water debt will stay with water users
- Sewer debt will stay with sewer users

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Village Laws & Agreements

- Current agreements with Town will become unnecessary and will be allowed to lapse
- Current agreements with third parties will be enforceable by the Town until new agreements are established
- Current laws will be enforceable for up to two years but the Town and Village will work to merge the code books into one unified book
 - Mobile home law differences
 - Telecommunications

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Cost Impact of Dissolution

- Cost Reductions: 10%
 - \$142,675
- Cost Increases - \$1,200
 - Increase in cost for stickers (\$.25/sticker)
- Net Cost Savings = \$141,475
 - Savings per capita
 - Village = \$372
 - Town = \$86

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Revenue Impact of Dissolution

- Ongoing Lost Revenue = \$7,200
 - “Lost” Revenues = \$96,179 but \$88,979 is pass-through or transfers for fire and sewer debt which will not be lost. These revenues will simply flow through different funds.
- Revenue Increases = \$76,000
 - AIM Incentive for full consolidation = \$73,000
 - \$1,000 budget adjustment for Town for Water Billing
 - \$2,000 increase to balance garbage sticker program
- “Net” revenue *INCREASE* = \$68,800
 - Increase of 5.3%

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Other Cost Impacts of Dissolution

- Cost Shifts: TOV funds shift to townwide and some Village costs shift to special districts
 - See tables on next slides
- Sewer rates are currently \$5.85 per 1000 gallons of usage
 - These rates should not change and should be factored into final costs
- Water rates should not change and should be factored into final costs

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Dissolution Tax Impact – With 100% of AIM Incentive

Per \$1000 of assessed value

Village tax
 Town tax
 Town Outside Tax
 Town Highway tax
 Town Outside Highway Tax
 Fire Protection District tax
 Street Lighting tax
 Sidewalk Tax
 Debt Service District tax (Sewer)
 Total Tax Rate

Tax on Home Assessed for \$100,000
 Refuse Sticker Program
Total Tax Bill

Percentage change in tax

Current Village Residents		
Current Tax	Proposed Changes	Proposed Tax
\$ 6.99	\$ (6.99)	\$ -
3.76	\$ (1.12)	2.65
-	\$ -	-
3.98	\$ 1.30	5.29
-	\$ -	-
-	\$ 1.84	1.84
-	\$ 0.71	0.71
-	\$ 0.45	0.45
-	\$ 2.46	2.46
\$ 14.74	\$ (1.34)	\$ 13.39
\$ 1,473.63	\$ (134.42)	\$ 1,339.21
\$ 102.00	\$ 26.00	\$ 128.00
\$ 1,575.63	\$ (108.42)	\$ 1,467.21
-6.9%		

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Dissolution Tax Impact – If AIM Incentive is cut by 50%

Per \$1000 of assessed value

Village tax
 Town tax
 Town Outside Tax
 Town Highway tax
 Town Outside Highway Tax
 Fire Protection District tax
 Street Lighting tax
 Sidewalk Tax
 Debt Service District tax (Sewer)
 Total Tax Rate

Tax on Home Assessed for \$100,000
 Refuse Sticker Program
Total Tax Bill

Percentage change in tax

Current Village Residents		
Current Tax	Proposed Changes	Proposed Tax
\$ 6.99	\$ (6.99)	\$ -
3.76	\$ (0.34)	3.42
-	\$ -	-
3.98	\$ 1.30	5.29
-	\$ -	-
-	\$ 1.84	1.84
-	\$ 0.71	0.71
-	\$ 0.45	0.45
-	\$ 2.46	2.46
\$ 14.74	\$ (0.57)	\$ 14.17
\$ 1,473.63	\$ (56.91)	\$ 1,416.72
\$ 102.00	\$ 26.00	\$ 128.00
\$ 1,575.63	\$ (30.91)	\$ 1,544.72
-2.0%		

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Dissolution Tax Impact – With 100% of AIM Incentive

Current Town-Out side-of-Village Resident s			
	Current Tax	Proposed Changes	Proposed Tax
<i>Per \$1000 of assessed value</i>			
Village tax	\$ -	\$ -	\$ -
Town tax	3.76	\$ (1.12)	2.65
Town Outside Tax	-	-	-
Town Highway tax	3.98	\$ 1.30	5.29
Town Outside Highway Tax	0.86	\$ (0.86)	-
Fire Protection District tax	1.82	\$ 0.01	1.84
Street Lighting tax	0.89	\$ 0.38	1.27
Debt Service District tax	-	\$ -	-
Total Tax Rate	\$ 11.31	\$ (0.28)	\$ 11.03
<i>Tax on Home Assessed for \$100,000</i>	\$ 1,131.32	\$ (27.84)	\$ 1,103.48
Refuse District Charge	\$ 246.00	\$ -	\$ 246.00
Total Tax Bill	\$ 1,377.32	\$ (27.84)	\$ 1,349.48
Percentage change in tax	-2.0%		

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Dissolution Tax Impact – If AIM Incentive is cut by 50%

Current Town-Out side-of-Village Resident s			
	Current Tax	Proposed Changes	Proposed Tax
<i>Per \$1000 of assessed value</i>			
Village tax	\$ -	\$ -	\$ -
Town tax	3.76	\$ (0.34)	3.42
Town Outside Tax	-	-	-
Town Highway tax	3.98	\$ 1.30	5.29
Town Outside Highway Tax	0.86	\$ (0.86)	-
Fire Protection District tax	1.82	\$ 0.01	1.84
Street Lighting tax	0.89	\$ 0.38	1.27
Debt Service District tax	-	\$ -	-
Total Tax Rate	\$ 11.31	\$ 0.50	\$ 11.81
<i>Tax on Home Assessed for \$100,000</i>	\$ 1,131.32	\$ 49.66	\$ 1,180.99
Refuse District Charge	\$ 246.00	\$ -	\$ 246.00
Total Tax Bill	\$ 1,377.32	\$ 49.66	\$ 1,426.99
Percentage change in tax	3.6%		

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Next Steps & Key Dates

- Website: www.cgr.org/perrysburg
- Committee will make final revisions to report and deliver to Village Board by 12/21/09
- Village Board will review final report between 12/21 and January 11, 2010.
- Village Board will decide whether to proceed with a referendum for dissolution
- If there is a referendum, the vote would be held on March 16, 2010.
- If dissolution passes, the Village would dissolve at midnight on 12/31/2011.